

# State of Washington SENATE COMMITTEE SERVICES

Edward D. Seeberger, Director



June 22, 1993

What follows is a list of the studies and projects to be completed and the activities and agency actions to be monitored by the Senate committee staff during the 1993 interim. Much of the work has already begun. Some will start later in the year. Projects may be added as new issues emerge, causing others to be given a lower priority. This list should be viewed as the best guess by committee chairs and staff about what we are doing as of this date but subject to change to meet changing conditions.

A few committees estimated when and where meetings would be held through the balance of the year. Most did not. Senate leadership has set **September 16-17** and **December 2-3** in Olympia as days when all the committees would meet. That becomes the de facto meetings dates for most standing committees.

Almost all projects include the name of the staff immediately following the listing. Feel free to contact that person, me, or any other staff directly for further information.

Elward & Sections

#### SENATE COMMITTEE ON AGRICULTURE

#### Senator Marilyn Rasmussen, Chair

- 1. Examine alternative methods of providing health care for seasonal agricultural workers and monitor the study by the Health Care Commission. (Bob Lee)
- 2. Review proposed modifications to the animal cruelty laws. (Bob Lee/Vic Moon)
- 3. Participate in redrafting of SB 5379 (consolidating and updating of the milk inspection laws) and review the relationship with the federal pasteurized milk ordinance. (Bob Lee)
- 4. Monitor the status of milk marketing orders in Washington and neighboring states. (Bob Lee)
- 5. Study funding sources for the aquaculture program administered by the Department of Agriculture. (Vic Moon)
- 6. Study of the predator control program and the animal damage control program and alternative funding methods. (Vic Moon)
- 7. Review SCR 8406 that establishes a study of day care and special education needs of seasonal agricultural workers and need for establishment of a grievance board. (Bob Lee)
- 8. Study on creation of incentives for conservation and transfer of saved water by trickle irrigation (joint per SHB 1236). (Bob Lee)
- 9. Monitor state and federal activities regarding E. Coli outbreaks. (Bob Lee)
- 10. Monitor alternative livestock regulation issue (ESHB 1135). (Vic Moon/Bob Lee)
- 11. Monitor implementation of dairy waste management program (SB 5849) and use of water quality account funds for the preparation of dairy waste management plans. (Bob Lee)
- 12. Study on control of ghost shrimp in oyster beds (joint with Senate Natural Resources Committee). (Vic Moon)
- 13. Review adequacy and availability of credit for farming operations. (Bob Lee/Vic Moon)
- 14. Monitor developments regarding federal approval of the synthetic bovine somatotropin hormone (BST)and economic impact to dairy industry. (Bob Lee)

- 15. Examination of the effect of drawdowns on Snake River reservoirs on production of agriculture and the transportation of agricultural commodities. (Bob Lee/Vic Moon)
- 16. Monitor the implementation of trust water right program, water transfer procedures, and the Referendum 38 agricultural water supply facility funding program. (Bob Lee)
- 17. Monitor state noxious weed control programs and funding of county noxious weed control programs. (Bob Lee)
- 18. Monitor the development of livestock grazing goals and standards (ESHB 1309) and other livestock grazing issues. (Vic Moon)
- 19. Monitor implementation of the Growth Management Act relating to designation and regulation of agricultural lands, flood plains, and wetlands. (Vic Moon)

#### Meetings

#### SENATE COMMITTEE ON ECOLOGY AND PARKS

Senator Karen Fraser, Chair

#### I. PROGRAM COORDINATION AND EFFICIENCY

- 1. Monitor and participate where appropriate in review of environmental program components of the Governor's Regulatory Reform Task Force. (Gary Wilburn/Cathy Baker)
- 2. Combining environmental permits: identification of legislative measures to facilitate, and federal law barriers. (Gary Wilburn)
- 3. State Environmental Policy Act (SEPA): improving coordination with Growth Management Act and increasing use of SEPA tiering. (Cathy Baker)
- 4. Improving coordination of Shoreline Management Act with other land use regulatory frameworks including Growth Management Act and federal Columbia Gorge program. (Cathy Baker)

#### II. ENVIRONMENTAL RISKS AND PRIORITY SETTING

- 1. Review proposals for establishing a state environmental science advisory board (Senate Bill 5895), and role of the public in setting standards and policy including the Ecological Commission. (Gary Wilburn/Cathy Baker)
- 2. Improving use of relative environmental risk data in adopting program and budget priorities and in setting standards. (Gary Wilburn)

#### III. ALTERNATIVE STRATEGIES FOR ENVIRONMENTAL POLICY

- 1. Identify elements of successful emissions trading programs, with a focus upon the potential for a voluntary automobile scrap program (SB 5740). (Gary Wilburn)
- 2. Assessing emerging environmental technologies, their use in state-influenced restoration projects, and economic development benefits. (Gary Wilburn/Cathy Baker)

#### IV. WATER RESOURCES

- 1. Develop comprehensive recommendations on water resource governance and funding issues in conjunction with other Senate water-related committees. (Cathy Baker/Gary Wilburn)
- 2. Water rights fees legislative task force (ESHB 1236). (Cathy Baker)

- 3. Drinking water treatment and monitoring requirements: identification of state options for reducing requirements and providing financial assistance to systems, and working with state congressional delegation regarding federal law reauthorization (SJM 8021). (Cathy Baker/Gary Wilburn)
- 4. Watershed-based management: identification of measures to facilitate comprehensive watershed management including review of the several initiatives in the Pacific Northwest and nationally. (Gary Wilburn/Cathy Baker)
- 5. Monitor Department of Ecology wetlands strategy and local government implementation of wetlands ordinances. (Cathy Baker)
- 6. Review court cases on the public trust doctrine and implications for Washington water access, water quality and other programs. (Gary Wilburn)

#### V. WATER QUALITY

- 1. Develop legislative measures to address stormwater management issues including contaminated sediments. (Cathy Baker/Gary Wilburn)
- 2. Review progress in achieving management efficiency in the water quality discharge permit program. (Gary Wilburn)
- 3. Water quality financial assistance: followup to 1992 needs assessment; identification of funding sources; consolidation of programs; and increasing local government flexibility in use of funds. (Cathy Baker/Gary Wilburn)
- 4. Puget Sound Water Quality Management Plan: assess alternatives for plan implementation and monitoring following 1995 Authority sunset. (Gary Wilburn)
- 5. On-site sewage systems: assess methods to encourage creation of system maintenance districts, and monitor proposed Department of Health regulations. (Cathy Baker)

#### VI. SOLID AND HAZARDOUS WASTE

- 1. Model Toxics Control Act: conduct comprehensive program review with focus upon cleanup progress, risk reduction achieved, use of toxics funds, and liability issues. (Gary Wilburn)
- 2. Leaking underground storage tanks: assess impacts of cleanup liability for sites created by historical tank overfilling practices. (Gary Wilburn)
- 3. Hazardous waste disposal: assess state role in facility sizing restrictions and siting procedures (HB 1690, HB 1781 and HB 1814). (Gary Wilburn)

- 4. Solid waste reduction and recycling: assess state and federal proposals for packaging reduction/recycling approaches, funding needs and status of government programs. (Gary Wilburn/Cathy Baker)
- 5. Study implications of reduced solid waste collection rates for low income households, and review proposals for a statewide solid waste GIS data system. (Gary Wilburn)
- 6. Oil spills: assess implications of imposing both cargo owner and vessel liability for oil spills (Gary Wilburn), and monitor implementation of oil spill prevention and cleanup programs. (Cathy Baker)
- 7. Monitor state water quality oversight of federal cleanup activities on the Hanford Reservation. (Gary Wilburn)

#### VII. AIR QUALITY

1. Monitor implementation of air quality programs relating to operating permits, vehicle inspection, and outdoor burning. (Gary Wilburn)

#### VIII. CROSS-BOUNDARY ISSUES

1. Schedule meeting with British Columbia legislators to discuss cross-boundary environmental and parks issues. (Cathy Baker)

#### IX. PARKS AND RECREATION

- 1. Study options for increasing compliance with registration laws, and dedicating boating related revenues to boating programs. (Cathy Baker)
- 2. Reorganization of state parks management statutes and review of state parks mission. (Gary Wilburn/Cathy Baker)
- 3. Funding needs and options for youth recreational facilities. (Gary Wilburn)
- 4. Review Initiative 215 and NOVA funding sources and use of funds, and assess legislative alternatives. (Cathy Baker/Gary Wilburn)
- 5. Review federal transportation funding programs for non-motorized uses, and options for state programs. (Cathy Baker)
- 6. Analyze regional park district authorities. (Cathy Baker)
- 7. Monitor followup to 1992 operation and maintenance funding proposals, operating budget appropriations, and options for addressing ongoing funding shortfall. (Cathy Baker)

8. Staff the legislative Winter Recreation Commission. (Cathy Baker)

#### X. LAND CONSERVATION

- 1. Review greenways and "green line" approaches, including Mountains to Sound and Seattle Commons proposals (SB 5676). (Cathy Baker/Gary Wilburn)
- 2. Assess adoption of a state biodiversity policy, and review bioregional approach in Willapa Bay area. (Cathy Baker)
- 3. Evaluate tax incentive options for private land conservation activities. (Gary Wilburn)
- 4. Monitor community-based conservation approaches, including the Evergreen Agenda. (Cathy Baker)
- 5. Examine methods of increasing federal funding for state and local parks and conservation programs. (Cathy Baker)

#### XI. HERITAGE CONSERVATION

1. Monitor Department of Transportation implementation of highway heritage program and evaluate funding options. (Cathy Baker)

#### XII. MEETINGS

#### SENATE COMMITTEE ON EDUCATION

Senator Dwight Pelz, Chair

#### LARRY DAVIS, SENIOR ANALYST

- 1. Staff support for the Joint Select Committee on Education Restructuring, particularly the K-12 laws review (with Leslie Goldstein and Susan Mielke).
- 2. Staff support for the Legislative Fiscal Study Committee (with Leslie Goldstein and Susan Mielke).
- 3. Interim random sample survey of school directors, superintendents, principals, teachers, classified, educational staff associates, parents, educational service district superintendents on education issues (with Susan Mielke).
- 4. Look at small school district consolidation issues (with Susan Mielke).
- 5. Self-train on INTERNET, potentially train other staff, and work with Dee Dickinson (New Horizons for Learning) and high school students to develop LEGISNET via INTERNET.
- 6. Monitor/attend various commissions, boards, task forces, etc.:
  - \* Commission on Student Learning
  - \* State Board of Education
  - \* Professional Education Advisory Committee
  - \* Gifted Education Advisory Committee
  - \* School-To-Work Transitions Task Force
  - \* Advisory Committee for the Washington Systemic Initiative in Mathematics, Science and Technology Education
  - \* Video Telecommunications Advisory Committee (DIS)
  - \* Work Force Training and Education Coordinating Board
  - \* Higher Education Coordinating Board
  - \* State Board for Community and Technical Colleges

#### LESLIE GOLDSTEIN, COUNSEL

- 1. Staff support for the Joint Select Committee on Education Restructuring, particularly the K-12 laws review (with Larry Davis and Susan Mielke).
- 2. Staff support for the Legislative Fiscal Study Committee (with Larry Davis and Susan Mielke).

- 3. Review school construction issues including use of capital funds for technology purposes.
- 4. Examine child care issues (with Susan Mielke).
- 5. Study disproportionality issues (urban and rural districts).
- 6. Monitor bilingual education lawsuit.
- 7. Monitor/attend various commissions, boards, task forces, etc.:
  - \* Commission on Student Learning
  - \* State Board of Education
  - \* Special Education Advisory Council

#### SUSAN MIELKE, INTERN

- 1. Staff support for the Joint Select Committee on Education Restructuring, particularly the K-12 laws review (with Larry Davis and Leslie Goldstein).
- 2. Staff support for the Legislative Fiscal Study Committee (with Larry Davis and Leslie Goldstein).
- 3. Interim random sample survey of school directors, superintendents, principals, teachers, classified, educational staff associates, parents, educational service district superintendents on education issues (with Larry Davis).
- 4. Examine child care issues (with Leslie Goldstein).
- 5. Look at small school district consolidation issues (with Larry Davis).
- 6. Monitor/attend various commissions, boards, task forces, etc.:
  - \* Commission on Student Learning
  - \* State Board of Education
  - \* Equity in Education Task Force (SBE, SPI, HRC, others): 12 public hearings from early September to late October 1993.

#### **MEETINGS**

#### SENATE COMMITTEE ON ENERGY AND UTILITIES

Senator Dean Sutherland, Chair

- 1. WNP Terminations and Trojan Closure: Interim activities include regular meetings with agencies that will determine whether or not to terminate nuclear plants WNP-1 and WNP-3. These entities include the Northwest Power Planning Council, Bonneville Power Administration, Washington Public Power Supply System, and the Nuclear Regulatory Commission. Other issues involve site restoration and the possible use of WNP-3 and Trojan facilities to generate electricity with other fuels. (Scott Huntley)
- 2. <u>Hanford</u>: The committee will continue to work with the U.S. Department of Energy (USDOE) and communities in south-central Washington to consider future uses of the Hanford Reservation once clean-up has been completed. It will also study the USDOE's request for renegotiation of the Tri-Party Agreement. (Phil Moeller)
- 3. <u>BPA</u>: The Bonneville Power Administration (BPA) is in a severe crisis and admits that it is struggling to determine its strategic direction. Economically, BPA is on the verge of raising rates so high that it could become uncompetitive and lose many customers. Since the BPA crisis greatly impacts most of the utilities and aluminum companies in Washington, the Legislature must look at the state's role in this serious situation. (Scott Huntley)
- 4. <u>Water Policies</u>: The Energy and Utilities Committee will join with the Ecology and Parks Committee, the Agriculture Committee and other interested groups to study the impact of existing and proposed water policies on both energy production and water consumption including residential and agricultural needs. Water access likely will dictate where future growth in the state occurs. The committees also will study water rights fees, and the growing backlog of applications at the Department of Ecology (DOE). Bringing DOE and applicants together is necessary to solve this problem. (Phil Moeller)
- 5. <u>Telecommunications</u>: The field of telecommunications has great potential to revolutionize society. However, the industry is advancing at breakneck speed with a regulatory framework that critics call outdated. Much like electrical services provided early in this century, the market on its own may not deliver higher-end services to less-densely populated areas. It is critical for the Legislature to begin studying and understanding the impact of new telecommunications technology on our state's citizens, businesses, and local and state government. (Phil Moeller)
- 6. State Building Code Council: Building codes have become increasingly complex and burdensome for average citizens, and the independent regulatory control of the State Building Code Council has prompted some people to call for its abolishment. The Legislature needs to re-examine the role of this council and set appropriate goals for its future. (Phil Moeller)

- 7. <u>Municipal Liens</u>: The right of cities to place liens on landlords for utility service provided to tenants has been a contentious issue in the Legislature for more than five sessions. Requiring that utility service be placed in a landlord's name also can create a disincentive for renters to conserve. During the interim, there will be a concerted effort to find a middle-ground on this issue, one that will be acceptable to all parties involved. (Midori Okazaki)
- 8. Future of the Washington State Energy Office: The Washington State Energy Office (WSEO) is funded primarily through contracts and dedicated funds, with only a relatively small amount of state general fund monies. Some officials have suggested that the WSEO should be merged with another state agency. This idea should be studied to determine whether or not such a merger would result in greater government efficiency. (Phil Moeller)
- 9. Energy Siting Council: This session the Legislature created a committee to review Washington's present energy facility siting process. The committee will examine the siting process applicable to major thermal plants, combustion turbines, co-generation plants, hydroelectric facilities, natural gas pipelines, electric transmission lines, and renewable energy sources including wind, solar, geothermal and biomass. The group will report its findings to the Governor by December 1, 1993. (Scott Huntley)
- 10. <u>Trickle Irrigation</u>: The concept of trickle irrigation is designed to give irrigators greater incentive to use water efficiently, without affecting their water rights and allotments. The Senate Energy and Utilities Committee will study this idea in conjunction with the House Natural Resources and Parks Committee with the goal of drafting legislation for next year. (Phil Moeller)
- 11. <u>Low-Income Weatherization</u>: Energy-saving weatherization measures are provided by a range of entities for low-income citizens. Organizing these efforts will help focus on efficient program delivery and increased usage of available programs. (Scott Huntley)
- 12. <u>Electric and Magnetic Fields</u>: Concerns are still raised over the health effects from electric and magnetic fields, especially as additional study results are published. The committee will continue to monitor how these concerns affect policies related to energy facilities. (Scott Huntley)
- 13. <u>Alternate Operator Services</u>: Concerns have been raised over the rates and quality of service provided by some of these companies. The committee will continue to follow the actions of the Utilities and Transportation Commission pertaining to this issue. (Phil Moeller)
- 14. National Energy Strategy State Impact: Major federal legislation was enacted in 1992 reforming and modifying federal and state approaches toward energy markets and regulation. Many of the resulting new rules will be developed this year. The committee

will monitor the development of these rules and the impacts upon energy policies within Washington. (Midori Okazaki)

- 15. <u>Increased Usage of Natural Gas</u>: Natural gas can be used in direct heat applications, as a vehicle fuel, and as a way to generate electricity. The committee will examine ways to remove barriers that prevent increased usage of this fuel. (Phil Moeller)
- 16. <u>Conservation Financing</u>: Legislation was introduced in the 1993 legislative session promoting the use of innovative financing mechanisms related to energy conservation by utilities. The committee will work with interested utilities and the Utilities and Transportation Commission to resolve any uncertainties and then develop draft legislation for 1994. (Midori Okazaki)
- 17. Other Issues: The committee will continue to monitor several issues that could have major impact on energy and utility policies, including efforts by the Northwest Power Planning Council and other groups related to salmon restoration, proposals to alter the flow of the Columbia and Snake River System, the impacts of a regional drought, and other relevant topics. The committee will also continue to monitor the work of several task forces and work groups that could propose legislation for the 1994 session. These entities include the Cellular Taxation Study Committee, the Statewide Enhanced 911 Advisory Committee and possibly other groups. (Phil Moeller)

#### Meetings (tentative)

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Telecommunications issues

September October Tour of Hanford in conjunction with visit of USDOE Secretary O'Leary Endangered species listings and the impacts on electricity production

November

December

# SENATE COMMITTEE ON GOVERNMENT OPERATIONS

Senator Mary Margaret Haugen, Chair

#### I. HIGH PRIORITY

- 1. Governance: The question of adequate representation of citizens in the unincorporated areas of counties will be explored. Community councils (SB 5155), townships (SB 5113), and other possible forms of organization will be investigated. Some of the issues to be analyzed are: boundaries; representation; powers; and financing. The effect of permanent, densely-populated communities which neither care to incorporate nor annex should also be discussed. (Eugene Green)
- 2. <u>Impact Fees on Development Activity</u>: All cities and counties planning under the Growth Management Act will be surveyed as to their utilization, if any, of impact fees on development activity. An attempt will be made to develop comparisons of how the impact fees are developed, assessed, collected, and administered. SB 5898 will be reviewed. Data will also be compiled on the levying and use of the second 1/4 cent real estate excise tax by those cities and counties planning under the GMA. (Eugene Green)
- 3. <u>Disclosures on Sale of Residential Property</u>: Review various alternatives for making purchasers of residential real property aware of possible problems with regard to septic systems, surveys, code violations and other hidden defects. Consider procedures enacted in other states, sales conducted without professional assistance (FSBOs) and the relative burdens and liabilities on realtors, title companies and county auditors (SB 5576). (Rod McAulay)
- 4. <u>Constitutional Property Claims</u>: Review legislation establishing a process to facilitate the review of claims against governments by property owners based on either due process requirements or the "takings" clause of the constitution. Consider existing alternative dispute resolution procedures and costs (SB 5369). (Rod McAulay)
- 5. Referendum and Initiative Ballot Titles: Work with the Attorney General, House staff and other interested parties in reviewing requirements for ballot titles and summaries for referenda and initiatives. Consider including comments by the Attorney General on the constitutionality of initiatives (HB 1903). (Rod McAulay/Eugene Green)
- 6. <u>State Emergency Services</u>: (1) Intensive study of fire protection services -- both training and state inspections -- including roles and missions, management, funding, intergovernmental coordination, and capital facilities. (2) Examination of similar issues for emergency preparedness and disaster relief. (3) Review of changing role of state defense force (Military Department). <u>Includes</u> determination of appropriate structural organization for all three functions. (One measure was SB 5741.) (Barbara Howard)

7. <u>Military Aircraft Noise, Impact Mitigation</u>: Considerable state attention has been devoted to providing support for residents in the SeaTac commercial flight pattern. Problems still exist with noise impacts from military aircraft, particularly in the area of McChord Air Force base, the Naval Air Station at Oak Harbor, and the Fairchild facility in Spokane. (Barbara Howard)

#### II. MODERATE PRIORITY

- 1. <u>Emergency Medical Service Levies</u>: A study will be conducted of all the emergency medical service statutes providing local government authority for emergency medical services. Emphasis will be placed on consolidation and clarification of existing statutes. (Eugene Green)
- 2. <u>Local Government Statistics</u>: Various kinds of local government information is collected, stored, and compilations are distributed by the State Auditor. Suggestions will be developed for improving access to such data and for meeting the practical needs of both local governments and the state. (Eugene Green)
- 3. <u>Compensation Disclosure</u>: SB 5891 was introduced and calls for full annual disclosure of the total compensation paid to each employee when that total exceeds a certain amount. The need and effectiveness of such legislation will be analyzed. (Eugene Green)
- 4. <u>Incorporation of cities</u>: Proposals for revising the population threshold required for incorporation, and the relative weight to be given competing incorporation and annexation petitions will be reviewed (SB 5044). (Eugene Green)
- 5. <u>Municipal Liens on Real Property</u>: Work with WSAMA and House staff in reviewing all aspects of municipal liens on real property including creation, perfection and foreclosure procedures. Consider whether to retain certain liens and the requirements for notice to the property owner. (Rod McAulay)
- 6. <u>Diking and Drainage Districts</u>: Review existing law governing diking and drainage districts. Consider repeal of obsolete or redundant provisions and reduction of confusion about available alternatives. (Rod McAulay)
- 7. Wetlands Notification: Review procedures and difficulties in establishing an inventory of wetlands and notifying property owners of the existence of wetland designations on their property. An effort will be made to coordinate activities with Agriculture, Ecology and Parks, and Natural Resources Committees (SB 5081). (Rod McAulay)
- 8. <u>Local Records Management/Archives Services</u>: A program for preservation of local historic documents has received good reception. A number of problems remain with state services to local governments for records management, retention, and archiving.

Included are state/local agreements on priorities of records to be retained and stored, as well as appropriate fees and funding for state services from the office of the Secretary of State (SB 5771). (Barbara Howard)

9. <u>Combining local civil service systems.</u> Possible inconsistencies, duplications and outmoded requirements in the statutes relating to local civil service systems will be examined. (Barbara Howard)

#### III. AS RESOURCES PERMIT

- 1. <u>Hotel-Motel Tax</u>: A compilation will be made of the various uses to which the hotel-motel tax is put. (Eugene Green)
- 2. <u>Metropolitan Park District</u>: An examination of the current method of electing commissioners may be considered (SB 5419). (Eugene Green)
- 3. <u>State Flags and Mementos</u>: Review development of a private fund to finance the purchase of state flags and mementos for distribution to visiting dignitaries, war heroes and school children by public officials (SB 5755). (Rod McAulay)
- 4. <u>Subdivision by Probate</u>: Review problems created by land subdivisions through probate and various levels of possible restrictions on this process (SB 5645). (Rod McAulay)
- 5. Geographical Information Systems (GIS) Technology: Federal, state, local, and tribal governments have begun to utilize the new technologies for gathering, synthesizing and sharing geographic information. Major functional areas include property and risk management, land use planning and growth management, transportation systems, environmental controls, law enforcement, and emergency management (SB 5902). (Barbara Howard)
- 6. <u>Electoral College</u>: Examination of other states' allocation of electors (SB 5805). (Eugene Green)

#### IV. MONITORING ACTIVITIES

Consolidated mail service (SSB 5839) (Barbara Howard)
Consolidation of DCD and DTED (SB 5898) (Eugene Green)
GMA deadlines (SHB 1761) (Eugene Green)
Tax foreclosed property (SHB 1401) (Rod McAulay)
Interagency dispute resolution (SSB 5634) (Rod McAulay)
Negotiated rulemaking (SSB 5088) (Barbara Howard)
Government financing/"Swaps" (SSB 5837) (Rod McAulay)

### V. 1993 BILLS REQUIRING FINE TUNING FOR 1994 SESSION

Law Revision Commission request bills (SB 5071\* and SB 5072) (Rod McAulay) Omnibus tax procedure bill (SB 5372\*) (Rod McAulay)

Local government vacancy provisions (HB 1464\*) (Rod McAulay)

Port District elections (SB 5329\*) (Rod McAulay)

Uniform compensation for local officials (SSB 5050) (Barbara Howard)

(\* Bills included in Senate version of HB 1464 presently in House for concurrence.)

#### VI. MEETINGS

# SENATE COMMITTEE ON HEALTH AND HUMAN SERVICES Senator Phil Talmadge, Chair

- 1. <u>Disseminate Information on Health Care Reform</u>: Committee members and staff have received an unusually high number of calls, letters and other inquiries for information about E2SSB 5304 --- The Washington Health Services Act of 1993. Staff is responding by: 1) compiling a general information let for broad distribution; 2) preparing individual impact statements summarizing the Act's benefits and requirements for each of several major groups, (i.e. small business, seniors, health care providers etc.); 3) responding to specialized requests for analysis; and 4) speaking about the act at the request of Senate members and major interests groups. (Don Sloma/Joanne Conrad/Richard Rodger)
- 2. Oversee Implementation of Health Service Reform: Broad public and professional discussion of the Health Services Act has begun to identify several technical as well as policy matters which members may wish to address in the 1994 legislative session. In addition, Executive agencies implementing portions of the Act routinely request information on legislative intent and expectations. Staff will monitor implementation efforts and prepare necessary technical changes to the Act, as well as maintain a list of policy topics and options Senate members may wish to address in January. (Don Sloma)
- 3. <u>Seasonal Workers and Health Care Reform</u>: Committee staff will undertake an investigation of the unique issues presented by inclusion of seasonal industries and occupations within the reformed health care system. The study will encompass such topics as: Data analysis of the number of seasonal employers, employees and their dependents; migratory patterns within the state and region; state subsidies for extended coverage; managed care within the community clinic model; and fiscal impacts of each alternative for providing health care coverage to seasonal employees.

The staff will work with the Washington State Health Care Authority in reviewing the possibility of serving seasonal workers through altering community clinics to meet requirements of certified health plans. Additionally, staff will work with the Washington Health Services Commission, when created on July 1, 1993, in making its recommendations on how seasonal workers and their employers may be best included within the health care system. Options will be developed and legislation drafted for the 1994 legislation session. (Richard Rodger/Don Sloma)

4. <u>Beginning and End of Life Issues Study</u>: This study will include concerns for the most vulnerable, infants and the elderly. The issues to be studied range from prenatal care, including access to prenatal vitamins and prevention of low birth weight in infants, to improved infant screening for deafness and other remediable effects. For the elderly, issues include quality of life, physician-patient-family relationships, and the bioethical

considerations involved in end-of-life treatment and decision-making. (Joanne Conrad/Richard Rodger)

- 5. Review of Alternative Medicine: Recent surveys have found that Americans spend roughly \$40 billion per year on alternative medical services. This suggests a significant demand and public acceptability of alternative medical procedures and health care providers. Despite this, there is a lack of general understanding among policy makers as to the effectiveness of alternative medicine. The recently enacted health care reform act requires that qualified health care professionals be eligible for reimbursement for uniform benefit plan services. As a result, it is expected that consumers will increasingly demand more access to alternative medical providers. Policy makers need more information on the efficacy, safety and cost-effectiveness of alternative medical providers and procedures. The committee will review the practice of alternative medicine in the state, including the types of providers and services that are considered alternative medicine and the current research on its effectiveness. (Bennie Barnes/Richard Rodger)
- 6. The Role of Teaching and Medical Research Facilities in a Reformed Health Care System: During the course of debate on health care reform, major teaching and training facilities, as well as medical research facilities expressed concern that their roles be considered and integrated in the emerging policy regarding health care financing and payment. At the request of the chairman and other committee members, staff will meet with key actors in these fields to develop options for consideration regarding these issues during the 1994 legislative session. (Don Sloma)
- 7. <u>Health Professional Credentialing Reform</u>: Legislation to reform the health professional credentialing system was passed by the committee during the 1993 session (SB 5989) but failed to pass the Legislature. The bill transfers from the Legislature to the Department of Health the authority to make changes in the level of regulation and the scope of practice of the state's regulated health professions. In addition, the legislation has provisions to consolidate numerous regulatory and disciplinary boards. The committee will continue to refine the legislation for re-introduction next session. (Bennie Barnes)
- 8. Research Project of Hunger and Nutrition in Washington State: Staff will study public policy approaches to the reduction or elimination of hunger and the improvement of nutrition in Washington State. The project will evaluate current federal and state programs, identify service gaps and special needs populations, including infants, children, homeless, elderly, and displaced workers, and produce policy recommendations for legislative consideration. (Joanne Conrad/Don Sloma)
- 9. <u>Immunizations for Childhood Disease</u>: The Department of Health has estimated that approximately 50 percent of children who are two years of age have not been adequately

immunized for preventable childhood diseases. The Legislature has responded by increasing funding for vaccine purchase, provider education, demonstration projects and competitive challenge grants all with the goal of improving immunization compliance rates among young children. Immunization planning will also be addressed in the public health services improvement plan required under health care reform. The committee will examine several critical and unresolved aspects of this problem: identifying and removing barriers in the distribution and administration of vaccine by public and private providers and the need for a statewide immunization tracking system to help identify immunization compliance throughout the state. (Dona Sloma)

- 10. <u>Women's Health Issues Report</u>: Research will include an overview of significant women's health concerns, including preventive health, gynecological advances, availability of screening mammography, enhanced public education, and specialized health needs of women in prison environments. (Joanne Conrad)
- 11. <u>Long-Term Care Insurance Policy Improvement Study</u>: Staff will evaluate ways in which long-term care coverage can be made more accessible, understandable, and consistent for consumers. Staff will meet with concerned groups and draft proposed legislation. (Joanne Conrad/Don Sloma)
- 12. Inclusion of Temporomandibular Joint (TMJ) Coverage in the Uniform Benefit Package: Under health care reform the Health Services Commission will define the initial Uniform Benefit Package (UBP) by December 1, 1994. It must include essential health services that are the benefit and actuarial equivalent of the schedule of benefits offered through the state's Basic Health Plan. Coverage for treatment of temporomandibular joint (TMJ) disorders are not required to be included. The TMJ is the joint that connects the lower jaw to the skull. A variety of disorders can occur resulting in extreme pain, headaches, lock jaw and other conditions. Dental prosthetics, pain management and surgery may be required to treat or manage TMJ disorders. Prior to 1990, dental and health insurance plans often refused to reimburse patients for TMJ treatments because of disagreements as to whether TMJ disorders are "medical" or "dental". After 1990, the Legislature required insurers to offer employers the option of TMJ coverage. The committee will prepare legislation requiring TMJ coverage as part of the state's UBP. (Bennie Barnes)
- 13. <u>Delivery of Children's Services</u>: Staff will examine ways to deliver services for children, youth, and families through local or regional community-based authorities. The study will include an evaluation of current programs and budgets to determine the suitability of block-granting the funds to community councils. Staff will also review current statutory and court procedures related to dependency cases, parental termination hearings, and other family law matters, to determine the efficacy of utilizing the services of administrative law judges. (Richard Rodger)

- 14. <u>Drug and Alcohol Services</u>: Staff will examine ways to enhance, coordinate, and fund services for individuals who are chronically disabled as a result of involvement with drugs or alcohol. This study will include an examination of the problems associated with populations such as the homeless, unemployed, mentally ill, developmentally disabled, drug and alcohol affected infants, and individuals in state correctional facilities. (Richard Rodger/Don Sloma)
- 15. Controlling the Spread of Tuberculosis: More than 300 new active cases of TB were reported in Washington in 1991, the highest number in ten years. Epidemiologists report that TB risk is highest among the homeless, migrant workers, immigrants, those with HIV/AIDS, and those in prisons, jails and other institutions. Several developments may make TB control more difficult than in previous years. Several new and more treatment resistant strains of the disease have recently been identified. TB can be more difficult to detect in HIV infected populations. And efforts to control TB may be compromised because of difficulty in finding cases, difficulty gaining compliance with treatment requirements, and because of changing social attitudes about broad based testing, detention and other traditional TB control strategies. Staff will explore these issues with state public health experts and prepare necessary legislation to strengthen state and local efforts to control the spread of TB. (Don Sloma)
- 16. Welfare Reform Study: Staff will monitor, in collaboration with the House of Representatives, the progress of Washington's newly-enacted welfare reform efforts, as well as continue to survey and evaluate federal and other state approaches to public assistance. (Joanne Conrad)
- 17. <u>Washington Kids Count Project</u>: Staff will monitor and coordinate with the University of Washington's "Kids Count" project, to improve the quality of information and data available to policymakers concerned with the well-being of children. (Joanne Conrad/Richard Rodger)

### **Meetings**:

#### SENATE COMMITTEE ON HIGHER EDUCATION

Senator Al Bauer, Chair

#### JEAN SIX, SENIOR ANALYST

- 1. Concern is widespread about the productivity of faculty, administration, and staff on the campuses of the public institutions of higher education. Issues to be researched include: faculty teaching loads, student contact hours, incentives to teaching excellence, role of community service, role of research, program duplication, administrative growth.
- 2. Financial aid is becoming even more important as the cost of attending postsecondary education increases at the same time that a more diverse population needs access. Should financial aid be only need-based or should there also be financial aid based on merit? What proportion of financial aid should be grants versus loans (SB 5893)? What is the role of state work study? How will the federal community service proposals affect Washington students? Monitor the report to students at private institutions about the level of financial aid (EHB 1501). Analyze the distribution of financial aid across all sectors of higher education.
- 3. There is a national debate over high tuition versus low tuition and the companion issue of sufficient financial aid. Monitor implementation of the tuition increases (SB 5982).
- 4. Monitor the development of institutional strategic plans (SB 5836 and SB 5968). Continue to monitor the Assessment Initiative.
- 5. Monitor the development of the branch campuses of the University of Washington and Washington State University. SB 5968 requires the Higher Education Coordinating Board to study the needs of the Bothell/Woodinville area. Issues to be addressed include co-location as well as the development of a new community college east of Lake Washington.
- 6. SSB 5889 authorized six pilot projects for educator training sites. In addition to monitoring the projects the committee is interested in the educator preparation programs throughout the state and will be working with the House Higher Education Committee on various strategies to meet the needs of education reform.
- 7. Workforce training issues continue to be of vital interest to the state. Monitor the implementation of HB 1988 as well as the development of the technical degree and the integration of the technical colleges into the postsecondary system.
- 8. RCW technical cleanup.
- 9. Trustee/regent/gubernatorial appointment confirmation process.

- 10. Monitor/attend various boards, task forces, work groups, etc.
  - \* Higher Education Coordinating Board
  - \* Workforce Training and Education Coordinating Board
  - \* State Board for Community and Technical Colleges
  - \* Professional Education Advisory Committee
  - \* High Technology Study Committee
  - \* Education Summit
  - \* Assessment Initiative
  - \* Citizen-legislator task force on funding policies and revenue sources for postsecondary education (SHCR 4408)
  - \* International education/multi-cultural task force (SHB 1619)
  - \* Work group on access (ESSB 5781)

#### SCOTT HUNTLEY, ANALYST

- 1. Concern is widespread about the productivity of faculty, administration, and staff on the campuses of the public institutions of higher education. Issues to be researched include: faculty teaching loads, student contact hours, incentives to teaching excellence, role of community service, role of research, program duplication, administrative growth.
- 2. The committee has expressed a great deal of concern about the issue of time to degree (SB 5984). Monitor the development of the three-year degree as well as study the issue of course-sequencing as it relates to degree completion.
- 3. There are several issues surrounding the use of part-time faculty at the community colleges. Proposals may be developed to address these issues.
- 4. Trustee/regent/gubernatorial appointment confirmation process.
- 5. Work group on access (ESSB 5781).

#### LESLIE GOLDSTEIN, COUNSEL

- 1. Workforce training issues continue to be of vital interest to the state. Monitor the implementation of HB 1988 as well as the development of the technical degree and the integration of the technical colleges into the postsecondary system.
- 2. Monitor the Assessment Initiative.
- 3. SSB 5889 authorized six pilot projects for educator training sites. In addition to monitoring the projects the committee is interested in the educator preparation programs

throughout the state and will be working with the House Higher Education Committee on various strategies to meet the needs of education reform.

4. RCW technical cleanup.

#### MEETING SCHEDULE

September 15 - Joint Meeting with House Higher Education Committee and Higher Education Coordinating Board, Central Washington University, Ellensburg

September 16-17 Interim Committee Assembly, Olympia

October/November EDUCATION SUMMIT -- exact date to be determined. Joint meeting of the Higher Education Coordinating Board, the State Board of Education,

the State Board for Community and Technical Colleges, and the

Workforce Training and Education Coordinating Board

October/November Site visit to a learning community (Washington Center for the

Improvement of Undergraduate Education) -- exact date to be determined

December 2-3 Interim Committee Assembly, Olympia

### SENATE COMMITTEE ON LABOR AND COMMERCE Senator Ray Moore, Chair

#### DAVE CHEAL, SENIOR COUNSEL

- 1. <u>Contractor Competency and Business Practices</u>: A task force made up of consumer, industry and regulatory representatives (including local government) will develop a recommended bill to provide genuine and effective consumer protection for homeowners/buyers against predatory and incompetent contractors.
- 2. <u>Civil Service</u>: Conduct the studies identified in ESHB 2054: contracting out, civil service generally, and collective bargaining. (Please see Study Number 22.)
- 3. <u>Long-Term Disability Task Force</u>: This group was established by the Workers' Compensation Advisory Committee (a statutory group) and is composed of business and labor representatives. They will be finishing up a two-year study on the causes and prevention of long-term disability from workplace injuries. This year's focus will be (1) disability determination and (2) return to work case management.
- 4. <u>Mobile Home Park Issues</u>: Park maintenance: whose responsibility? Mobile home park licensing: a method of dealing with health and safety problems, and general park management problems. California, Florida and Michigan are models.
- 5. Workers' Compensation and Health Care Reform: Monitor the design and implementation of pilot projects and studies to evaluate combining the medical aid portion of workers' compensation with other health care purchasing activities of the state.

#### BENSON PORTER, COUNSEL

- 6. State Insurance Guaranty Associations: Currently, the state has two insurance guaranty associations for property/casualty and life/disability insurance. Both associations are considered post assessment funds in that member insurers are assessed following the liquidation of an insurer operating in Washington. Rather than making assessments on a post liquidation basis, New York has established a preliquidation guaranty fund where insurers are assessed prior to a liquidation. As such, a fund is build over time from which liquidation payouts are made.
  - In light of the interest in the solvency of state guaranty funds and the recent consideration of trigger legislation, a comprehensive review of Washington's guaranty fund structure, capacity, protection, and finances will be undertaken.
- 7. <u>State Investment Board</u>: The Washington State Investment Board is responsible for the investment of state retirement and certain trust funds. The committee will monitor the

operations of the board and review the board's progress in addressing the recommendations of reports about its operation. Moreover, the committee will examine the board's structure, operating procedures, authority, and policies in comparison to other entities vested with similar investment responsibilities.

- 8. <u>Consumer Credit</u>: Several state and federal statutes govern consumer credit transactions. The committee will review these statutes, identifying areas of duplication or inconsistency and assessing the beneficial and detrimental effects of state interest rate regulation on the consumer credit market. Further, the committee will consider what, if any, benefits can be derived by consolidating existing state statutes into a single, statutory framework.
- 9. <u>Mortgage Brokers</u>: The newly created Mortgage Brokerage Commission is directed to recommend a permanent state licensing program for mortgage brokers in a report due December 1, 1993. The committee shall monitor the implementation of the temporary licensing program and the progress of the commission in developing a permanent program.
- 10. <u>Securities Industry Practices</u>: In consultation with state and federal regulators, the committee will review consumer grievances involving security industry practices and the authority of state regulators in these areas. The committee will identify those areas where enhancements in state securities laws are appropriate and prepare legislation in these areas for the 1994 legislative session.
- 11. Real Estate Appraisers: Washington currently provides a voluntary certification program for real estate appraisers. Federal law requires that the services of a state certified appraiser be utilized in all "federally-related" transactions. During the 1993 session, committee members expressed interest in requiring all state agencies use certified appraisers in connection with real estate transactions involving the state. Another alternative is to extend the certification requirements to all persons providing appraisal services for a fee within this state. Several states have already adopted mandatory state certification requirements for all real estate appraisers.
- 12. <u>Health Care Reform</u>: A portion of the health care reform legislation adopted during the 1993 session concern short-term health insurance reforms. The implementation of these reforms and the licensing requirements for certified health plans will be reviewed to determine whether any subsequent modifications are necessary.
- 13. Government Assistance: Pursuant to 1993 legislation, the Supervisor of Banking and the Supervisor of Savings and Loan are directed to review methods to promote cost effective and efficient transfer of government assistance. Issues to be considered include the promotion of low-cost bank accounts, utilization of electronic transfers, and limitations on government check cashing charges for noncustomers. A report containing

- findings and recommendations is expected by next session. Preparation of the report should be monitored so that any appropriate legislation may be developed.
- 14. Home Mortgage Disclosure Act: Recent studies have cited the existence of racial discrimination within the mortgage lending industry. These studies are based, in part, on data reported under the federal Home Mortgage Disclosure Act. Pursuant to SSB 5432, the Department of General Administration is directed to study of racial discrimination in mortgage lending and prepare a report suggesting solutions. The committee will monitor the preparation of this report.
- 15. Residential Mortgage Industry Practices: Favorable mortgage interest rates, which have fallen to historically low levels, have fueled consumer demand for residential mortgage lending services. In conjunction with this increased demand, however, complaints about certain mortgage lending practices have escalated. The committee will conduct a detailed review of the mortgage lending industry and complaints arising therefrom. Areas to be reviewed include: (1) residential mortgage loans (cost components, interest rate lock-in agreements, disclosures, prepayment practices, document review periods, and cost differentials between lenders); (2) private mortgage and vendor single interest insurance coverages (cost, procurement and cancellation procedures, and coverage issues); and (3) biweekly mortgage payment programs (cost savings, availability, and methods of promotion).

#### TRACI RATZLIFF, ANALYST

- 16. Gambling Policy Task Force: EHCR 4403 establishes the Gambling Policy Task Force to examine and develop a statewide policy on gambling. The Senate and House commerce and labor staff are required to provide staffing assistance to this task force (EHCR 4403).
- 17. Horseracing: Monitor implementation of HB 1845 (enhanced purses) and impact of this bill on races run at Yakima Meadows during summer racing season.
- 18. Operation of Nonprofit Casinos by Private Management Companies: Examine B.C. model allowing private management companies to operate casinos for nonprofit and charitable organizations (SR 8645).
  - Evaluate economic impact of tribal nonprofit gaming tables operating at tribal casinos on resources of nonprofit groups in state.
- 19. <u>Housing Task Force</u>: SB 5584 establishes the Affordable Housing Advisory Board. This board is responsible for guiding the state's efforts/involvement in the development of affordable housing. Attend meetings and monitor activities of task force (SB 5584).

20. Chiropractic Care and Workers' Compensation: Under the direction of the Legislature, the Department of Labor and Industries launched an aggressive health care cost containment program, while assuring continued access to necessary care by injured workers and maintaining worker choice of provider. One of the cost centers initially identified as having a high annual inflation rate was chiropractic care.

Since that time, the department and the leadership of the chiropractic profession have had conflict over treatment duration, case management, quality assurance and audit methods. Numerous issues concerning the provision and cost of care by chiropractors have been raised by the department and the profession including: Are chiropractors discriminated against by the department? Are there appropriate treatment limits? If so, who initiates them? What is a workable review mechanism? Is there any clinical basis for termination of chiropractic treatment based on number of treatments? Is there any clinical basis for not having a treatment limit based on number of treatments? Are there any barriers to injured worker choice of chiropractic care for their primary provider, either intended or otherwise? Are the audit procedures effective, appropriate and fair?

21. <u>Health Care Reform for Seasonal Workers</u>: Assist health care committee staff to collect and analyze information on those seasonal workers who were provisionally excluded from health care coverage under the Health Care Reform Act of 1993.

#### JONATHAN SEIB, COUNSEL

- 22. State Personnel Resources Task Force: Section 72 of ESHB 2054 (civil service reform) creates a task force charged with making recommendations to the Legislature by December 1, 1993 regarding the provision of personnel resources in state government. Issues to be considered include the appropriate structure of the state personnel system, contracting out, and collective bargaining. The task force is to be staffed by legislative and Governor's office staff.
- 23. Task Force on Regulatory Reform: Several bills were introduced during the 1993 session intended to improve the regulatory system in Washington. None of these bills passed. The Governor, however, has announced the formation of a Task Force on Regulatory Reform to review the issue and make recommendations by November. As announced, the task force was to be directed by the Office of Financial Management and include legislative representation.
- 24. Social Compact for Business: Legislation was introduced during the 1993 session which would have imposed certain requirements on businesses receiving economic development assistance from the state. The bill did not pass. Further research is needed regarding this issue. Items to be considered include the extent to which such requirements are imposed currently, the size and type of and number of businesses which receive economic assistance, and how this issue has been addressed in other states.

25. Reproductive Hazards: Legislation has been introduced in recent years to address employee exposure to substances in the workplace which may damage reproductive capacity or cause birth defects. In 1993, SB 5440 failed to pass out of the Labor and Commerce Committee. Further research is needed regarding this issue. Items to be considered include the extent to which such exposure occurs, the injury that it causes, and the difficulties associated with assigning liability for such exposure and injury.

#### PATRICK WOODS, COMMITTEE COORDINATOR

26. <u>Joint Task Force on Unemployment Insurance</u>: The task force is composed of four members of the Senate Labor and Commerce Committee, four members of the House Commerce and Labor Committee and four members from the labor and business community respectively. The Department of Employment Security Unemployment Advisory Committee will act as a resource to the task force (ESSB 5702).

The task force is authorized to review: (1) financing and administration of unemployment insurance; (2) social costs; (3) administrative costs; (4) experience rating systems; (5) tax rates; (6) trust fund adequacy; (7) accountability and administrative funding of Employment Security Department programs; and (8) any other issues deemed appropriate by the task force. The task force is required to report its findings to the Legislature by December 31, 1993.

27. <u>Homelessness Prevention/Intervention</u>: Homelessness continues to be a major problem in urban and rural areas resulting in severe social distress for communities, neighborhoods, families and individuals. Increasingly low-income housing advocates are emphasizing homelessness prevention programs through rental and mortgage assistance. In addition, they are stressing a seamless delivery system that transition individuals and families from the streets to shelters through transitional housing and into permanent housing. An important element of this process requires intensive involvement by social and community workers.

The study will review what models have proven effective in preventing homelessness or have been successful in the transition of individuals or families into long-term affordable housing.

28. Sporting Events/Prospective Billing: Currently major sporting enterprises are prebilling season ticket holders during the current sporting period for events in the coming season. This practice has been criticized by some consumers as placing an undue financial burden on the sporting public that wish to maintain their position in the seniority schedule.

The study will review the current practices of prospective billing for sporting events and develop recommendations for committee actions.

## **MEETINGS**

#### SENATE COMMITTEE ON LAW AND JUSTICE

Senator Adam Smith, Chair

# DICK ARMSTRONG SUSAN CARLSON (Maternity Leave)

- 1. Criminal Sentencing and Prison Overcrowding: Drug offenders and nonviolent offenders comprise approximately 43 percent of the total inmate population. Given that prison operating costs rose nearly sevenfold over the past 12 years, the legislature will be working on several options to reduce criminal justice costs. Staff will be obtaining specific information on the costs of each alternative.
  - \* Sentencing alternatives for nonviolent offenders
  - \* Sentencing options for drug offenders
  - \* Additional penalties for "persistent offenders" (serious violent offenders)
  - \* Changes in establishing custody levels of prison inmates
  - \* Transfer of jurisdiction of inmates under the Indeterminate Sentence Review Board
  - \* Violent offenses committed in prison
- 2. <u>Funding for Sentencing Alternatives</u>: It is suggested that a grant program be established to assist local governments to develop sentencing alternatives.
- 3. <u>Correctional Industries</u>: ESB 5989 requires the Department of Corrections to do a six-year phased expansion of correctional industries. Staff will be monitoring the implementation plan of the Department of Corrections.
- 4. <u>Sentencing Guidelines Emergency Powers</u>: The current statute which allows the Sentencing Guidelines Commission to exercise emergency powers to deal with overcrowding may need to be clarified and updated.
- 5. <u>Disparity in Sentences</u>: Concerns have been expressed by persons involved in the criminal justice system on the potential disparity in sentences between persons convicted of misdemeanors and "lower level" felonies. For example, there are numerous felonies where the presumptive sentence can not exceed six or nine months while a conviction for a gross misdemeanor can result in a sentence up to 12 months. It has been suggested that this "disparity" in potential sentences needs to be statutorily addressed.
- 6. <u>Direct Judicial Review of Adjudicative Proceedings</u>: It has been suggested that for some agencies (i.e. Public Employment Relations Commission) it would be a better use of judicial resources to have their final decisions directly reviewable by the Court of Appeals rather than by a superior court.

- 7. Profits from Crime: Staff will be reviewing the constitutionality of "Son of Sam" statutes which attempt to confiscate some of the profits inmates occasionally receive from movie or book rights based on their criminal activities.
- 8. Prejudgment Interest: Several issues in the prejudgment interest bill, ESHB 1412, need additional work. Staff will be working with the plaintiff's bar, defense bar, and insurance industry to reach an acceptable compromise.
- 9. <u>Lis Pendens Filing</u>: There has been an increase in the improper use of lis pendens filings. Staff will be working with the Bar Association and the realtors to resolve issues not addressed by SHB 1009.
- 10. Motor Vehicle Dealers Act: SB 5122 would have given consumers greater protection when purchasing motor vehicles. Representatives of the motor vehicle dealers were of the opinion that the bill was too far-reaching. Staff will be working with Dealers Association to reach an acceptable agreement.

#### JON CARLSON

- 1. <u>Limited Liability Companies</u>: SHB 1235 creates a new form of business entity that combine several advantageous features of both partnerships and corporations. Staff will work with the Bar Association and other interested groups to ready this measure for committee consideration next session.
- 2. <u>Civil Commitment/Sex Predators</u>: A portion of the 1990 Community Protection Act allows for the potentially indefinite civil commitment of those sex offenders who are determined to be sexually violent predators. The committee may need to revisit this statute depending on the outcome of two cases before the state supreme court that challenge the constitutionality of the civil commitment provisions.
- 3. <u>Criminal Profiteering</u>: Language drafted by the fraud division of the King County Prosecutor would revise a variety of provisions in the state's Criminal Profiteering Act. These and other possible refinements to this statute will be considered during the interim.
- 4. <u>Judicial Leave of Absence</u>: Oregon has a statute which allows its supreme court, upon written application from any judge, to grant the judge a leave of absence without salary for up to a year. A similar arrangement is being drafted for Washington in order to afford judges the opportunity for a "sabbatical."
- 5. <u>Motor Voter Registration</u>: Congress just passed a measure permitting voter registration by mail or at motor vehicle offices and a wide range of other agencies, including public assistance and disability offices. Staff will review the federal provisions with the Secretary of State's office to determine how the federal law interfaces with the state motor-voter law and recommend any changes deemed necessary.

- 6. <u>Firearms Issues</u>: A review of the provisions dealing with concealed pistol licenses (SSB 5542) and firearm handling by minors (HB 1833) will be undertaken in order to address technical concerns with language.
- 7. <u>Incest Law Revision</u>: SB 5242 broadens the application of the incest law with regard to adopted children, and establishes a new level of felony for incest in the first degree when there is a significant difference in age between victim and perpetrator. Staff will work with prosecutors to resolve concerns surrounding the creation of this new class of incest.
- 8. <u>Death Penalty</u>: Two drafts are being finalized for committee consideration which would: 1) clarify that victims or their survivors may present a statement at the sentencing phase of all felony convictions, including death penalty cases; and 2) with regard to the crime of aggravated first degree murder, include reckless endangerment in the first degree as an aggravating circumstance.
- 9. <u>Crime Stoppers Program</u>: Language has been drafted which creates a crime stoppers assistance office within the office of the Attorney General. The office would work in conjunction with local crime stoppers' organizations, sheriffs, and police chiefs to design local crime stoppers programs and provide them with training and assistance.
- 10. Arson: SB 5611 increased penalties for the crime of arson, and provided for a study in order to assess the feasibility of implementing an arson protection program. The report's focus is primarily concerned with screening potential arsonists among children. Further work on this issue is to be conducted in consultation with the state director of fire protection and other interested parties.
- 11. <u>Student Records/School Use</u>: While a juvenile's legal record is available to schools, the schools are sometimes having a difficult time obtaining other information ("field contacts") which is not part of the legal record. The committee will further review SB 5812 which authorized the use of a student's diversion, police contact, and arrest records by school districts.

#### LIDIA MORI

- 1. <u>Juvenile Structured Transition</u>: SB 5793 was introduced last session in order to address a variety of issues connected with the detention of juvenile offenders. It allowed the early transition of juvenile offenders into the community. The bill raised many concerns and staff will be working with the department of juvenile rehabilitation to develop a compromise that will address the problems raised.
- 2. <u>Indigent/Cost of Counsel</u>: There is disagreement between public defenders and the judiciary as to how to better recover the costs of providing counsel to those who are indigent. Staff will research the constitutionality of the methods proposed in SB 5046.

- 3. <u>Tax Disclosure to Prosecutors</u>: There is general accord between the Department of Revenue and the prosecutor's office regarding the specifics of disclosing tax information to prosecutors. However there are concerns about to what uses the information may be put. Staff will be working with the interested groups to reach an acceptable agreement.
- 4. Parenting Plan Limitations: Further substantiation of the concerns addressed in SB 5061 is necessary as well as additional consultation with the Bar Association.
- 5. <u>DWI/Forfeiture of Vehicle</u>: Many states have DWI forfeiture of vehicle laws, however, few states utilize their laws due to the expense involved. A comparison of methods employed by other states would be helpful in creating the best approach to this concept.
- 6. <u>Child Passenger Restraints</u>: Hospital emergency room data reveals that children under four years old that are not restrained in a separate child restraint system suffer major injuries when involved in vehicular accidents. Further research is needed on this issue.
- 7. <u>Administrative License Revocation</u>: There is general consensus among interested groups regarding the most recent bill draft of this issue, however, the fiscal implications need to be reviewed and civil liberties concerns need to be researched and addressed.
- 8. Animal Cruelty: This is a controversial issue that was addressed last session in SB 5282. Additional refinement of the bill is needed in order to deal with the concerns of interested groups.
- 9. <u>Visitation/Conception by Rape</u>: The original SB 5061 instructed a court to deny visitation with a child when that child was conceived as a result of the parent's commission of a sex offense against the child's other parent. Additional legal research and a comparison of the laws of other states regarding this issue are needed.
- 10. <u>Dependency Actions</u>: SB 5508 allows for a reduction in child support during dependency actions, so a parent(s) can obtain substance abuse treatment or other treatment forms prior to family reunification. Staff will monitor the implementation of this measure and assess its effectiveness.
- 11. <u>Deferred Prosecution</u>: Individuals charged with misdemeanors or gross misdemeanors may be granted a deferred prosecution, which requires the person to enter a court-approved program for alcohol, drug, or mental health treatment. Currently, failure to comply with the treatment program may result in revocation of the treatment plan. There is interest being expressed in making violations of the terms of deferral result in an automatic revocation of the deferral.

# MARTY LOVINGER SUSAN CARLSON (Maternity Leave)

- 1. <u>Garnishment</u>: Existing law is unclear whether a child support order may preclude or reduce the priority of other garnishment orders. Staff will be reviewing existing law with various interest groups.
- 2. <u>Motor Vehicle Leasing</u>: Consumers who enter into motor vehicle leases often do not understand the full implications of contracts they sign. It has been suggested that standards need to be established in statute. Staff will continue to work on these provisions with various interest groups.
- 3. <u>Human Rights Commission</u>: SSB 5413 makes employers with from one to seven employees subject to the discrimination laws. Such a requirement may impose substantial training responsibilities on the Human Rights Commission. Staff needs to work with the HRC and small businesses to reach an acceptable compromise.
- 4. <u>Franchisee Protection</u>: The committee will continue to consider SB 5339, which allows the Department of Licensing to establish different classes of franchise agreements. This classification is intended to limit potential franchisee exploitation due to lack of English language skills, education, and business experience. It also allows for rescission of the franchise agreement when there is an imbalance in the bargaining position of the parties.
- 5. <u>Child Support</u>: Staff will work on the provisions of SB 5509 as the committee deals with the issue of child support for the postsecondary education of adult children.
- 6. <u>Visitation</u>: This issue area for committee consideration involves: 1) possible penalties for interference with or obstruction of nonresidential parents' visitation schedule; and 2) removal of children out-of-state by the residential parent.
- 7. Malicious Harassment: In ESHB 1569, the existing malicious harassment statute is amended to require that the defendant must maliciously and intentionally threaten the victim. Cross burning and defacement of property with swastikas are moved from the category of a per se violation to that of conduct upon a which a reasonable inference of malicious harassment may be based. The staff will continue to monitor this issue area in view of the two cases currently before the State Supreme Court, and a Wisconsin case being considered by the United States Supreme Court.
- 8. <u>Agency Decisions/Appellate Review</u>: Currently, state agency decisions are appealed to the superior courts. After the superior court review of the agency decision, there is a right of appeal to the appellate court. Interest has been expressed in making this review at the appellate level discretionary.

- 9. Communicating With A Minor For Immoral Purposes: At present, there is some uncertainty with regard to the constitutional adequacy of the communicating with a minor for immoral purposes statute. SHB 1737 attempted to address these problems last session, and committee staff will continue to work with the prosecutors to address this concern.
- 10. Motor Fuel Price Fixing: SB 5350 addresses the concern of independent motor fuel distributors and dealers who argue that unfair refiner pricing policies are responsible for many gas station closures. The measure sets price ceilings for wholesale gasoline sales from integrated refiners to independent distributors and dealers.

#### **ED SEEBERGER**

- 1. Campaign Spending Limits: The committee will continue the work begun with SSB 5399 and SSB 5400 which establish voluntary spending limits for candidates seeking state office as well as limitations on political committees and public officials involved in recall campaigns. The bills provide for varying contribution limits depending on whether the participant accepts voluntary expenditure limits.
- 2. <u>Initiative 134</u>: There is concern that the costs of campaigns are excessive and that special interests may have an undue influence on the political process. These issues were addressed by the passage of Initiative 134 which establishes maximum dollar amounts for political contributions to campaigns for state and legislative offices. Staff will be reviewing the Initiative in order to assess the impact of these provisions on the political process.
- 3. Political Activity -- Tax Exemptions: Various nonprofit organizations, including churches, hospitals, and character-building entities, are exempt from state and local property taxation. It has been suggested that there should be limitations on the political activity of these organizations, similar to restrictions existing under federal income tax statutes. Stall will work with the Department of Revenue and representatives of nonprofit organizations to determine if a workable compromise can be reached.

#### **MEETINGS**

# SENATE COMMITTEE ON NATURAL RESOURCES Senator Brad Owen, Chair

#### I. INTERIM STUDIES

- 1. Endangered Species Act: The federal Endangered Species Act is due for congressional reauthorization in 1993. The act as it presently stands has caused great changes in natural resource management within the state. It is uncertain what the Legislature's response should be to this federal law, or what future statutory changes or judicial opinions will mean to the state. Over 217 anadromous fish species are considered endangered in the Pacific Northwest. Periodically new bird, mammal, plant, insect or amphibian species are identified as threatened or endangered. For example, the latest species in peril is the marbled murrelet which threatens to restrict logging in areas that are within 50 miles of the sea coast. Columbia River salmon recovery resources are expected to cost over \$2 billion within the next decade. Other species-based restrictions will follow. Results from President Clinton's timber summit are pending (Ross Antipa).
- Mining Regulation: Surface mining, gravel pits, hard rock mines and cyanide/leach mines have been subject to a plethora of mining regulation, administered by both state and federal agencies. However, the current matrix of mining laws has not been adequate to protect the environment. Many cases exist of severe environmental degradation from mining activities or from mine abandonment. A field trip is planned for this study (Ross Antipa).
- 3. <u>Livestock Grazing and Fish and Wildlife Habitat</u> (Joint with Agriculture Committee): Livestock grazing is not intensively managed by state or federal managers. There are situations where livestock have overgrazed ranges and have adversely effected fish and wildlife habitat. Many concerns have been raised about the lack of standards for rangeland management, especially with regard to habitat for threatened or endangered species. The public subsidy of grazing activities in state and federal leases has also been an issue (Vic Moon).
- 4. Management of Anadromous Fish by Indian Tribes: Since the Indian fishing rights cases have been decided in federal courts, many treaty Indian tribes have developed extensive anadromous fish management programs. It is imperative that the legislature learn about these activities and to take steps to work in a more cooperative manner with the tribes. Fish habitat restoration and stewardship is one example of an area that could be mutually beneficial to all citizens. The tribes have also made great advances in fish hatchery management, and there is potential to work more cooperatively with tribal leaders (Ross Antipa).
- 5. <u>Specialized Forest Products</u>: There has been a "forest revolution" underway that involves rapid increases in harvesting rates of "minor" cash crops such as: mushrooms,

ferns and other floral products, yew bark, cascara bark, bear grass, ornamental plants, firewood, and virtually anything of commercial value. These emerging industries have great potential for over-exploitation (Ross Antipa).

- 6. Commercial Crab Fishing Moratorium Coastal Waters: Commercial crab fishing on the Washington coast is one of the mainstays of the coastal economy. Many existing fisherman desire to protect their ability to make a living in crab fishing by restricting the entry of new fishermen into the fishery. Others see this proposal as a restriction of free enterprize. The industry is now approximately equally divided on the issue. There is also a need to take regulatory measures for crab conservation. An integrated management program must be developed for both crabs and crab fishermen. All crab fishers must be involved in solving the problems (Vic Moon).
- 7. Forest Land Conversion to Residential Development: Forestry lands are rapidly being converted to low density residential development. The "American dream" of a home in the county on ten acres of land in a pastoral wooded setting is being fulfilled at an everincreasing rate. The result is a loss of low elevation timber-producing land, a decrease in wildlife habitat, and suburban sprawl. Some people are opposed to this trend, others support it. The Legislature will examine the issue and determine what policy decisions should be made (Ross Antipa).
- 8. <u>State Lands Management</u>: State-owned lands are often managed for multiple uses. Multiple-use management is always accompanied by trade-offs; one resource may be harmed by activities involving other resources. The L.T. Murray Ranch is reportedly one such situation, where logging and over grazing has adversely effected wildlife, fish, and recreation activities. A field trip is planned for this study (Ross Antipa/Vic Moon).
- 9. Warmwater Fish Enhancement and Management Policy: Bass, perch, catfish, panfish and other warmwater fish have not been intensively managed by the Wildlife Department. Many opportunities exist to improve the warmwater fish resource and the recreation that it supports. Most of these fish can be transplanted, propagated, or otherwise increased at very low cost. Impacts on anadromous or resident salmon and trout are negligible with projects that are properly designed. A new warm water fish hatchery is proposed for the Gloyd Seeps area near Moses Lake. A field trip is planned for this study (Ross Antipa).
- 10. Private Property Rights: The committee will continue to address the role of state and local government regulators and policies which effect private property rights. Wetland preservation, forest land set asides for endangered species, stream and watershed protection affecting both forest and agricultural lands and wildlife habitat protection requirements for private lands are all issues directly related to the "takings" question. Court cases interpreting the state and federal private property provisions are conflicting and lack any clear direction for public policy (Vic Moon).

- 11. <u>Land Litter and Damage</u>: Public and private forest, rangeland and agricultural land trespass and resource damage has increased in recent years. State and local authority to protect both public and private lands will be reviewed. Increased public damage to public and private resources may cause further restriction of public use if left uncontrolled (Vic Moon).
- 12. Wildlife Department/Fisheries Department Merger: SHB 2055 was enacted by the 1993 Legislature. It created a merged Fish and Wildlife Department effective July 1, 1994. Most of the details of the merger were not specified by that legislation. Extensive rewrite of both Wildlife Department and Fisheries Department statutes will be needed for the 1994 session. The committee will receive periodic updates on the progress of the merger (Ross Antipa).
- 13. <u>Flood Damage Reduction</u>: The Legislature has been studying ways to reduce damage from floods while protecting the environment. Damage to crops, soil, and wetlands has been extensive since 1989 during the numerous "100 year" floods, and further diking of rivers is not a simple answer. A field trip will be required for this study (Vic Moon).

#### II. INTERIM MONITORING OF SESSION AND ON-GOING ISSUES

Oak Harbor tideland lease issues (Vic Moon)

Surface mining rules and local government implementation (Vic Moon)

Loosestrife eradication program (Vic Moon)

Burrowing shrimp - seven use (Vic Moon)

Pink shrimp license permit program (SHB 1350, 1993) (Ross Antipa)

Forest fire assessment implementation (Vic Moon)

Department of Natural Resource trust accounts (Vic Moon)

#### III. SPECIAL CODE PROJECTS

Department of Natural Resources total code rewrite and reorganization. (Vic Moon)

Agriculture lease procedures (Vic Moon)

Federal/state enforcement powers on state lands (Vic Moon)

RCW 79.01 - State lands definitions (Vic Moon)

# IV. CONTINUING ISSUES WHICH MAY DEVELOP INTO LEGISLATIVE PROPOSALS

U.S. - Canada treaty negotiations (Ross Antipa)

Shellfish - Tribal/state negotiation (Ross Antipa)

Seal and sea lion policies of the Department of Wildlife (Ross Antipa)

Salmon enhancement programs (Ross Antipa)

Cooperative salmon enhancement projects (Ross Antipa)

Shellfish enhancement projects (Ross Antipa)

Coastal salmon production and harvest (Ross Antipa) Wildlife enhancement on private lands (Vic Moon)

#### V. MEETINGS

June 28 State and federal forest management policies

September Specialized forest products -- Shelton

October Mine legislation -- Wenatchee (with House Natural Resources)

November Mine legislation -- Seattle (with House Natural Resources)

Mine legislation -- Olympia (with House Natural Resources)

#### VI. FIELD TRIPS

September 9-10 Mining regulation -- Republic

October (2 days) State lands management -- Ellensburg/Yalima

November Flood damage reduction tour and hearing -- Bellingham area

Sept. or October Specialized forest products workshop and tour -- Kitsap County

(1 day)

# SENATE COMMITTEE ON TRADE, TECHNOLOGY AND ECONOMIC DEVELOPMENT

Senator Sylvia Skratek, Chair

### JACK BRUMMEL, COUNSEL/SUPERVISOR

- 1. Examination of export promotion programs in other states and countries.
- 2. Assess the state's system for technology transfer and diffusion.
- 3. Monitor the state's new workforce training program.
- 4. Evaluate self-employment assistance in Washington and other states.
- 5. Staff the Executive-Legislative Committee on Economic Development.
- 6. Monitor and assist in the work of the advisory group developing consolidation plan for the Department of Trade and Economic Development and the Department of Community Development.
- 7. Review progress under the state's new Housing Policy Act.

#### MIDORI OKAZAKI, COUNSEL

- 1. Survey of small business innovative research grants in Washington State.
- 2. Examination of linked deposit programs in other states.
- 3. Assess the role of the state in assisting environmental industries.
- 4. Monitor and assist the Council on International Trade.
- 5. Review state policies designed to encourage rural economic development.
- 6. Examine tourism promotion activities in the state.
- 7. Monitor the activities of the Community Economic Revitalization Board (CERB).
- 8. Review current financing practices of housing authorities and assess options for housing authorities to meet constituent needs.
- 9. Review state policies and options designed to alleviate homelessness.

# **TENTATIVE HEARINGS/VISITS:**

1. June 29 - 1:30pm: Stouffer Madison, Seattle

Trade Issues, International Capital, Tour WA Tech Center at UW

2. Aug. 18 - PM: Aberdeen

Tour Port of Grays Harbor

3. Aug. 19 - 9:00am: Nendels Edgewater, Long Beach

Coastal Recovery, Tourism

4. September 16-17 Olympia

Public Assist to Business, Update on DCD and DTED

Consolidation, Update on Work Force Training

5. October 4th: Tri Cities

**Environmental Technologies** 

6. December 2-3 Olympia

Washington 2000, Public Assist to Business

#### SENATE COMMITTEE ON TRANSPORTATION

Senator Larry Vognild, Chair

# FULL COMMITTEE (LTC AND/OR HOUSE AND SENATE COMMITTEES)

### Planned Agenda Items:

- Development of 1994 transportation revenue proposal
- TIB plan to address recommendations of 1992 LTC Subcommittee on Transportation Boards and Commissions. (Required by 2ESSB 5972, section 5(1); report due December 15, 1993.)
- Transportation Commission recommendations on Seattle/Vashon/Southworth and Seattle/Kingston passenger-only service. (Required by 2ESSB 5972, section 16; report due September 30, 1993.)
- Final report from Air Transportation Commission. (Required by 2ESSB 5972, section 18; report due December 1, 1993.)
- Department of Agriculture report on motor fuel quality testing program. (Required by 2ESSB 5972, section 20; report due December 15, 1993)
- DOT/LTC development of plan to implement SSB 5963--revising priority programming statutes. (Required by 2ESSB 5972, section 24; report due January 1, 1994)
- LTC study of impact on DOT of utilities accommodation policy. (Required by 2ESSB 5972, section 29(5); report due November 15, 1995)
- Final report of Transportation Commission's Puget Sound Transportation Investment Program. (Required by 2ESSB 5972, section 32(5); report due December 15, 1993)
- DOT report assessing additional oiler staff hours on high service routes. (Required by 2ESSB 5972, section 36(6); report due December 1, 1993)
- Transportation Commission study of policy governing road closures and weight restrictions affecting transportation of freight and goods. (Required by SSB 5963; report due December 15, 1993)
- Implementation of SHB 1006--public/private initiatives

# Staff Monitoring -- Report to Committee as needed:

- Relating to Transportation Commission/Department of Transportation:
  - Transportation Commission assessment of its roles and responsibilities
  - DOT quarterly reports on Category C construction contracts awarded
  - DOT quarterly reports on marine capital and operating programs
  - Implementation of ESHB 1007--DOT planning process
  - Activities of DOT's Equal Employment Opportunity (EEO) Office, and cultural diversity issues
  - Activities of DOT's "Staffing in Support of the Mission" committee
- Relating to the ferry system: (Lead Staff: Vicki Fabré)
  - Progress reports on new jumbo ferry construction
  - Activities of Ferry Tariff Review project--Phase II
  - Vessel refurbishment program/implementation of Booz•Allen recommendations
  - Discrimination/sexual harassment complaints
- Relating to Transit/High Capacity Transit (HCT)Amtrak/Freight Rail Issues: (Lead Staff: Gene Baxstrom)
  - RTA developments in Puget Sound region
  - HCT planning activities in Clark County/Portland area
  - Implementation of DOT's Amtrak program
  - Federal high-speed rail initiatives
  - Implementation of SHB 2036--Intermodal Committee. (Report from DOT due October 15, 1993.)
  - Decline in intercity bus service
  - Implementation of ESB 5917--new criteria for ranking freight rail assistance projects
  - DOT Rail Banking/Rail Assistance programs
  - \$1.5 million appropriation for rural mobility grants to transit agencies
  - Development of public transportation policy plan
- Relating to the Utilities and Transportation Commission: (Lead Staff: Mary McLaughlin)
  - Implementation of SHB 1707-new regulatory fees and resulting reduction in FTE's
  - Implementation of ESB 5534--terminal audit procedures for private carriers
  - Implementation of SHB 1931--private ferry operations
- Relating to other agencies:

- Traffic Safety Commission public education project on pedestrian safety
- DIS/transportation agencies' reports on information systems projects
- Activities of Joint Transportation Agencies Information Technology Group
- DOT/DOL/WSP plans for co-location of facilities
- Activities of TIB/CRAB/DOT local programs division
- Air Transportation Commission preparation of final report/draft legislation

# TRANSPORTATION DEMAND MANAGEMENT (TDM) SUBCOMMITTEE

Subcommittee Chair: Senator Kathleen Drew

Lead Staff: Brian McMorrow

# Planned Agenda Items:

- TDM issues relating to the capitol campus
- TDM issues related to state government state-wide (other than capitol campus)
- Re-work SB 5918--incentives/tax exemptions for vanpools and carpools
- DOL/DOT assessment of effectiveness at limiting ride-share tax exemptions to bona fide ride share vehicles. (SB 5876; report due July 1, 1996)

# Staff Monitoring -- Report to Subcommittee as needed:

- U-Pass program at University of Washington
- Implementation of ESHB 1085--authorizing "U-Pass" programs and colleges, universities and community colleges

# WASHINGTON STATE PATROL (WSP) SUBCOMMITTEE

Subcommittee Chair: Representative Paul Zellinsky

# **Lead Staff:**

# Planned Agenda Items:

- Review various WSP programs
- Development of WSP capital plan
- Development of WSP agreements with counties regarding division of responsibilities
- Re-work SB 5938--civil penalty process for adjudicating commercial vehicle violations

# Staff Monitoring - Report to Subcommittee as needed:

- Commissioned officers replaced by civilians in administrative positions
- Implementation of WAC rule governing weighing of empty log trucks

# DEPARTMENT OF LICENSING (DOL) SUBCOMMITTEE

Subcommittee Chair: Representative Pete Kremen

Lead Staff: Brad Lovaas

# Planned Agenda Items:

- Development of DOL capital plan
- Evasion of fuel tax by distributors
- Licensing Application Migration Project (LAMP)
- Development of uniform license plate background; county designation on license plates
- DOL review of fees collected by agency. (Required by 2ESSB 5972, section 55; report due October 15, 1993)

# <u>Staff Monitoring -- Report to Subcommittee as needed:</u>

- Title and Registration Advisory Committee (DOL, County Auditors, Subagents, legislators)
- Implementation of HB 1107--development of Model Traffic Ordinance by WAC rule

#### SUBCOMMITTEE ON SITING/ENVIRONMENTAL ISSUES

Subcommittee Chair: Senator Margarita Prentice

Lead Staff: Robin Rettew

# Planned Agenda Items:

- Governance issues related to siting transportation facilities of statewide significance
- Re-work environmental permitting legislation (SB 5742 and SB 5763), including implications of "zero-rise" policy as contained in HB 1441

- Re-work SB 5394, requiring DOT, in consultation with RTPO's, to evaluate substantial development proposals for impacts to state-owned transportation facilities
- National Pollution Discharge Elimination Systems (NPDES) permit process, and impacts to DOT of sediment liability and wetlands regulations
- DOT evaluation of environmental costs of transportation projects. (Required by SB 5572; no report date specified)
- Transportation Commission evaluation of DOT organizational structure relative to environmental programs. (Required by 2ESSB 5972, section 25(2); report due December 15, 1993)

# Staff Monitoring -- Report to Subcommittee as needed:

- Department of Ecology's Waste Tire Advisory Committee
- Impacts of Departments of Fisheries/Wildlife on DOT Programs

#### **MEETINGS**

To be announced.

#### SENATE COMMITTEE ON WAYS AND MEANS

Senator Nita Rinehart, Chair

#### GREG PIERCE, SENIOR STAFF COORDINATOR

- 1. Develop a team approach with other staff to work on major issues during interim.
- 2. Work cooperatively with the Legislative Evaluation and Accountability Program (LEAP) Committee, the Legislative Budget Committee (LBC) and the Legislative Service Center (LSC) to coordinate data collection and fiscal activities.
- 3. Coordinate fiscal oversight activities with the Office of Financial Management, the State Auditor, and the Department of Revenue.

#### RANDY HODGINS, BUDGET COORDINATOR

- 1. Coordinate development and publication of Legislative Budget Notes.
- 2. Assist in development and implementation of a new computerized budget development system with House Appropriations Committee and LEAP.
- 3. Coordinate analysis of the 1994 Supplemental Budget (beginning November 1993).
- 4. Participate in legislative performance audits as prescribed in the 1993-95 Biennial Budget Act.

#### MIKE GROESCH, CAPITAL BUDGET COORDINATOR/FISCAL ANALYST

#### Natural Resources

- 1. In conjunction with other staff, examine the consolidation of the Departments of Fish and Wildlife for implementation of savings and efficiencies assumed in the budget. (Includes the evaluation of the capital budget requirement that the departments review operations of fish hatcheries and develop a similar plan for consolidation.)
- 2. Participate with other legislative staff by providing fiscal information as needed by the Legislative Water Caucus. Monitor the Department of Ecology's review of the Water Quality Financial Assistance program.
- 3. Review State Parks request and evaluate economic feasibility of developing Fort Worden State Park as a self-sufficient enterprise center.
- 4. Review forest practice fee implementation by the Department of Natural Resources.

- 5. Prepare for the K-12 construction supplemental budget by monitoring effects of removal of log export ban and implementation of K-12 priority system.
- 6. Monitor the Higher Education Coordinating Board's study of new community college site acquisition.
- 7. Evaluate the Department of Corrections capital construction needs for possible supplemental budget.
- 8. Develop project ranking system for miscellaneous capital projects.

#### STEVE JONES, COUNSEL

- 1. Prepare analysis of 1993 vetoes contained in the budget act and related fiscal legislation.
- 2. Provide legal support to legislative staff participating in the performance audits mandated by the budget act.
- 3. Provide legal research and counsel as requested by Ways and Means Committee members and staff.

#### TERRY WILSON, REVENUE COUNSEL

- 1. Study the federal constitutional limitations to state taxing authority of businesses and individuals.
- 2. Create or update visual summaries of various taxes for use at committee hearings, including:
  - Motor vehicle excise tax (MVET).
  - Total and component sales taxes by county, including the general sales tax, the additional sales taxes on vehicle rentals, and the use tax on brokered natural gas.
  - Liquor taxes by type of tax, total and component rates, and distribution.
  - Hotel/motel taxes by city and county.
- 3. Update various revenue models for subsequent economic and revenue forecasts, including MVET, liquor, and cigarette and tobacco taxes.
- 4. Monitor pending litigation against the state property tax valuation methodologies and personal property exemptions with respect to railroads and other utilities.

- 5. Conduct various legal research as requested.
- 6. Monitor the Governor's tax reform proposals and the impact of recent tax legislation with other staff.

#### STEVE LERCH, ECONOMIST

#### Forecasting and Health Care

- 1. Monitor implementation of the health care reform bill (E2SSB 5304), such as coordination of coverage between the Basic Health Plan and DSHS-Medical Assistance, distribution of public health funds, and Health Services Commission activities.
- 2. Work with the Office of Financial Management staff to develop and improve modelling capabilities regarding the Basic Health Plan and DSHS-Medical Assistance caseload forecasts with an emphasis on health care reform-related caseload expansions.
- 3. Review health care reform-related literature, including the impact of managed care on health spending (both in general and related specifically to Medicaid), issues related to managed competition, the effect of employer mandates, the effect of copays on demand for medical services, etc.).
- 4. Work with the House Revenue Committee staff and the Department of Revenue staff to develop a common revenue-estimating model, including appropriate techniques to update the model for quarterly revisions in the state revenue forecast.
- 5. Attend Office of the Forecast Council work group meetings.
- 6. Monitor K-12 and Income Assistance caseloads.

### DENISE GRAHAM, REVENUE ANALYST

#### Natural Resources and Compensation

- 1. Participate in the task force which will recommend a budget and fee level for Department of Energy's water rights program.
- 2. Participate in the Legislative Water Caucus.
- 3. Monitor Joint Committee on Pension Policy meetings.
- 4. Participate with other staff in civil service reform by analyzing state employee compensation issues, including job reclassifications, increments, and comparable worth.

5. Evaluate the requirements of Department of Ecology's capital programs.

#### MARTIN CHAW, FISCAL ANALYST

#### General Government Projects

- 1. Attend Capital Campus Design Advisory Committee (CCDAC) meetings. Keep up-to-date on capital decisions and provide support as needed to Senate committee members.
- 2. Coordinate with the Legislative Budget Committee and the Office of Financial Management on budgeting and management of revolving funds.
- 3. Work with other staff on the examination of the consolidation plan as outlined in SB 5868 for the Departments of Trade and Economic Development and Community Development.
- 4. In conjunction with other staff, assist and follow up on cost savings and implementation plans for selected capital projects (e.g., East Campus Plus, Lacey development, Tumwater development, General Administration building).
- 5. Research in greater detail selected program areas and implementation plans for selected agencies (e.g., Convention Center, Lottery, Horse Racing Commission, DTED/DCD, DIS, DOP, UTC).

#### BILL FREUND, FISCAL ANALYST

#### K-12 Projects

- 1. Participate with other staff in an examination of Education Reform (ESHB 1209 requires a fiscal study).
- 2. Prepare K-12 budget models for the 1994 Supplemental Budget.
- 3. Monitor pending K-12 lawsuits, including Evergreen Legal Services versus the Seattle School District.
- 4. Monitor activities of the Commission on Student Learning and the development of assessment measures.
- 5. Monitor and assist the Superintendent of Public Instruction (SPI) in development of the new funding formula for the Learning Assistance Program as required in the budget.

- 6. Monitor SPI implementation of a K-12 capital data base as required in the budget. Review use of additional SPI capital staff provided in the capital budgets of 1991-93 and 1993-95.
- 7. Work with other staff on examining forecasted enrollments including categorical programs.

#### LINDA BROWNELL, FISCAL ANALYST

# **Higher Education**

- Participate in the work group designated by SB 5781 access. This group includes Higher Education Coordinating Board staff, fiscal and policy committee staff, and the Office of Financial Management staff. (Calculations of population, ERL level budget drivers, financial aid).
- 2. Participate in the work group designated by HCR 4408 Funding Issues in Higher Education. The work group includes House and Senate members, Higher Education Coordinating Board staff, fiscal and policy committee staff and Office of Financial Management staff. (Review of tuition policies)
- 3. Work with the State Board for Community and Technical Colleges (SBCTC) staff and Higher Education Coordinating Board staff on defining and understanding technical colleges' tuition policies and rates compared to higher education rates and policies.
- 4. Work with the SBCTC, the Workforce Training Board, and other staff on work force training issues, monitoring enrollment additions and program implementation due to HB 1988.
- 5. Monitor the branch campus capital expansion as well as new community college location and planning issues.
- 6. Monitor the Work Force Training and Education Coordinating Board's reorganization.
- 7. Monitor and review the Higher Education Coordinating Board's progress on the productivity studies.
- 8. Work with other staff to track the impact of budget reductions in colleges and universities.

#### CINDI HOLMSTROM, FISCAL ANALYST

#### **Human Services**

- 1. Research methods to control Medicaid costs in other states; review the use of managed care to control Medicaid costs and improve access; monitor the agency's progress in expanding the use of managed care.
- 2. Research and analyze alternatives to incarceration implemented in other states.
- 3. Research expenditures for public health in Washington State.
- 4. Work with other staff to monitor Health Care Reform implementation.

#### TIM YOWELL, FISCAL ANALYST

#### Mental Health

- 1. Examine implementation of the new children's mental health entitlement (Medicaid EPSDT). Monitor development of required practice guidelines; research implementation in other states; analyze potential fiscal impact; and examine opportunities for coordination/cost-sharing with K-12, crime victims compensation, and other programs.
- 2. Monitor implementation of the new Medicaid managed care waiver; examine implications for coordination with health care reform, possible application to other program areas.

# **Developmental Disabilities**

- 3. Monitor development and implementation of plans to close Interlake School, and relocate 123 institutional residents to community settings. Review process for selecting individuals who will move; obtain data on characteristics of persons who choose to move relative to those who remain institutionalized; develop a mechanism for tracking increased community/decreased institutional costs due to closure; and participate in preparation of periodic reports to the Legislature on the closure.
- 4. Participate in planning, and monitor efforts to reduce the per capita cost of community residential services.

#### Long-Term Care

5. Assist and participate in the 1993-94 planning process mandated by SSB 5304 for inclusion of long-term care in the basic health benefits package.

- 6. Participate in the design and monitor the progress of LBC studies of the nursing home regulatory and reimbursement systems.
- 7. In conjunction with planning for the new long-term care insurance benefit mandated by SSB 5304, analyze state and federal options for reducing the extent to which individuals with substantial private assets can qualify for Medicaid.
- 8. Examine the administrative "current funding" process which provides approximately \$25 million of nursing home rate adjustments each biennium.

#### **DSHS** Administration

9. Participate in the legislatively-mandated joint DSHS/L&I study of strategies for reducing workers' compensation costs in DSHS institutions.

#### Labor and Industries

10. Analyze current and projected costs and benefits of recent and proposed information services projects.

#### MEETINGS

To be announced.

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